

The State of New Hampshire

DEPARTMENT OF ENVIRONMENTAL SERVICES



Thomas S. Burack, Commissioner

April 20, 2016

The Honorable Jeb Bradley, Chair Senate Energy and Natural Resources Committee State House, Room 100 Concord, NH 03301

RE: **HB 1461,** An act relative to the definition of and criteria for protection instream flow.

Dear Chairman Bradley and Members of the Committee:

Thank you for the opportunity to comment on HB 1461. This bill would modify the instream flow sections of RSA 483. In 2015, the Impact of Water Withdrawals on Instream Flows Study Committee recommended the creation of this legislation for consideration by the General Court. This bill would modernize the definition of instream flow protection and apply the program to each of the designated rivers in the state. The Department of Environmental Services (NHDES) supports this bill as amended.

In December 2015, NHDES submitted a Report of the Instream Flow Pilot Program to the General Court as part of the Instream Flow Pilot Program statutory requirements. The two purposes of the Instream Flow Pilot Program (Pilot), as defined by statute, were to develop a methodology to define and implement protected instream flows on Designated Rivers and to meet water quality standards. Two rivers, the Souhegan and Lamprey, were chosen as the pilot rivers. Protected instream flows were established that translate narrative water quality standards into numerical criteria. The Pilot provided a way of protecting water quantity by establishing specific stream flows that represent the natural variability of flows. In short, the Pilot identified when the pattern of flows are abnormal and then created water management plans to restore natural flow patterns.

Since the original enactment of RSA 483 in 1990, the science of instream flow protection has advanced significantly. In addition, the completion of the Pilot has demonstrated the practical application of instream flow protection. This proposed legislation incorporates the knowledge that has been developed both in the science and through the Pilot. The proposed bill would expand the program beyond the pilot phase into a statewide program. The legislation incorporates three of the most important lessons

The Honorable Jeb Bradley, Chair Senate Energy and Natural Resources Committee April 20, 2016 Page 2

from the Pilot phase of the program. First, the proposed definition of instream flow reflects the dynamic nature of river flows and the river-specific, science-based approach utilized in the Pilot. Second, the program is oriented toward protecting those instream uses that are most susceptible to low-flow conditions, and this will simplify and streamline the approach. And, finally, the legislation acknowledges the need for a robust public outreach approach before, during and after an instream flow study.

As the final Pilot report demonstrates, instream flow protection is a scientific and riverspecific approach that is important to:

- Protect fish and other aquatic life;
- Provide water for people;
- Level the playing-field for all users;
- Provide incentives for sustainable water infrastructure development; and,
- Integrate the management of lakes and rivers.

The Instream Flow Study Commission endorsed the final Pilot Program report prepared by NHDES. The members of the commission agreed with the findings of the report and recommended proposing this legislation. During the commission's deliberations, the primary issues were related to ensuring that the public has ample input into both where instream flow studies are conducted and the types of management actions that might result. The proposed legislation addresses those concerns.

Sincerely,

Thomas S. Burack

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Commissioner